

# Emergency Support Function (ESF) # 11

## Agriculture & Natural Resources



### *Preface*

When incidents involve or impact food, agricultural, cultural or natural resources local government must be ready to:

- a. Control and eradicate or manage foreign animal diseases (including infectious, non-infectious and zoonotic diseases);
- b. Control and eradicate or manage exotic plant diseases;
- c. Control and eradicate or manage exotic pest infestations;
- d. Assurance of food safety and nutrition assistance;
- e. Protect natural and cultural resources and historic properties (NCH) resources prior to, during, and/or after a disaster.

### Primary Agency

**Milwaukee County Office of the Sheriff –  
Division of Emergency Management**

Milwaukee County, Wisconsin  
**Emergency Support Functions (ESF) # 11 – Agriculture & Natural Resources**

**Milwaukee County**

**AGENCIES:**

**Primary**

**Milwaukee County Office of the Sheriff – Division of Emergency Management**

**Support**

**American Red Cross**

**Fire Departments/EMS**

**Law Enforcement Agencies**

**Cooperative Extension Service (Local)**

**Food Producer/ Processors (Local)**

**Milwaukee Area Domestic Animal Control Commission (MADACC)**

**Milwaukee County Chief Elected Officials**

**Milwaukee County Clerk**

**Milwaukee County Department of Transportation (MCDOT) – Highway Division**

**Milwaukee County Treasurer**

**Public Health (Municipal)**

**Wisconsin Department of Trade Agriculture and Consumer Protection**

**Wisconsin Veterinary Corps/Humane Society**

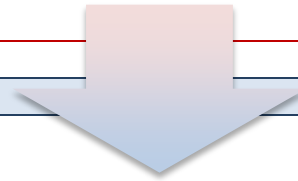
**State of Wisconsin**

**Primary**

- WI DATCP – WI Department of Agriculture, Trade & Consumer Protection

**Support**

- ARC – American Red Cross
- UW VDL – University of Wisconsin Veterinary Diagnostic Lab
- UW-EXT – University of Wisconsin – Extension
- WEM – WI Emergency Management
- WHS – WI Historical Society
- WI DHS – WI Department of Health Services
- WI DMA – WI Department of Military Affairs
- WI DNR – WI Department of Natural Resources
- WI DOA – WI Department of Administration
- WI DOT – WI Department of Transportation
- WI DPI – WI Department of Public Instruction
- WI SLH – WI State Hygiene Lab
- WI SP – WI State Patrol
- WI Veterinary Corps



## Federal

### Primary

- Department of Agriculture
- Department of the Interior

### Support

- Advisory Council on Historic Preservation
- American Red Cross
- Department of Agriculture
- Department of Commerce
- Department of Defense
- Department of Energy
- Department of Health and Human Services
- Department of Homeland Security
- Department of the Interior
- Department of Justice
- Department of Labor
- Department of State
- Department of Transportation
- Environmental Protection Agency
- General Services Administration
- Heritage Emergency National Task Force
- National Archives and Records Administration
- National Veterinary Response Team (NVRT)
- U.S. Postal Service

### Likely Support Includes:

- Ensure, in coordination with ESF # 8, that animal/ veterinary issues in natural disasters are supported.
- Provide nutrition assistance to include working with state agencies to determine nutrition assistance needs, obtain appropriate food supplies, arrange for delivery of the supplies, and authorize the Disaster Food Stamp Program.
- Respond to animal and plant diseases and pests. Includes implementing an integrated federal, state, tribal, and local response to an outbreak of a highly contagious or economically devastating animal/zoonotic disease, or an outbreak of a harmful or economically significant plant pest or disease.
- Ensure the safety and security of the commercial food supply to include: food safety inspections to ensure the safety of food products; inspection of slaughter and processing plants; products in distribution and retail sites, and import facilities at ports of entry; laboratory analysis of food samples; control of products suspected to be adulterated; plant closures; food borne disease surveillance; and field investigations.
- Protect Natural & Cultural Resources and Historic Properties (NCH) resources. Includes appropriate response actions to preserve, conserve, rehabilitate, recover, and restore NCH resources.
- Supports federal ESF # 6, ESF # 8; ESF # 9 ESF # 14 to provide for the safety and well-being of household pets.

**Milwaukee County, Wisconsin**  
**Emergency Support Functions (ESF) # 11 – Agriculture & Natural Resources**

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Emergency Support Function (ESF) # 11

## Agriculture & Natural Resources

**PURPOSE.**

1. To coordinate and support efforts to respond effectively to an incident involving agriculture, food, natural or cultural resources and provide a process to integrate State and federal ESF # 11 response/recovery actions.

**POLICIES.**

1. Milwaukee County ESF # 11 coordinates the response and recovery activities of Milwaukee County with local, state, federal and private agencies during an incident that involves agricultural and/or natural or cultural resources.

***State Agency Policies As Related To ESF # 11:***

2. The Department of Agriculture, Trade and Consumer Protection has broad authority to investigate and control animal diseases, investigate and eradicate plant infestations, and exotic pest species, and to ensure the safety of our food supplies through inspections and other activities. These authorities are found in chapters 93, 94, 95, and 97, WI Stats. Among other things, the department may test animals, regulate imports and movement of animals and plants and impose quarantines on diseased plants and animals. Detailed authorities are listed in Appendix 1.
3. The Wisconsin Department of Natural Resources has authority for natural resources, wildlife that may be affected by a foreign animal disease, and environmental regulations for activities conducted as part of ESF # 11, including carcass management and incineration. The authorities are found in Chapters 1, 23, 29, 95, 254, 283, 285, 289 and 291 of the Wisconsin Statutes.
4. The Wisconsin Historical Society duties and responsibilities include serving as the principal historic preservation agency of the state, identification of historic and archeological sites, review of federal and state funded, licensed, and permitted activities that affect cultural and historic properties. Their general responsibilities related to cultural and historic resources are listed in s.44.34, Wis. Stats. 44.34. Cooperation with other state agencies is found in s. 44.39 and 44.40, Wis Stats. Protection of human burials from disturbance is found in s. 157.70, Wis. Stats.
5. The Department of Public Instruction duties and responsibilities include: maintaining liaison with the American Red Cross to coordinate resources in a presidentially declared disaster to provide relief through release of USDA commodities for congregate feeding. DPI may determine that a situation warrants the use of USDA commodities for congregate or household distribution, without a presidential declaration. The DPI

may coordinate with the Red Cross to the extent funds are available for replacement of the commodities. The general powers and duties of the Wisconsin Department of Health and Family Services are listed in Wisconsin State Statute 250.04. The department may require isolation of patients, quarantine of contacts, concurrent and terminal disinfection or modified forms of these procedures as provided by Wisconsin State Statute 252.06. Additional authority to protect public safety in the case of communicable disease can be found in Wisconsin State Statutes 252.18, 252.19 and 252.21.

**PRIMARY DEPARTMENT RESPONSIBILITIES/TASKS BY PHASE**
**OFFICE OF THE SHERIFF – DIVISION OF EMERGENCY MANAGEMENT**

<b>Pre-Emergency</b>	Local Health Agencies and the Division of Emergency Management work with partner agencies to: <ol style="list-style-type: none"> <li>1. Maintain this Emergency Support Function (ESF).</li> <li>2. Develop, revise and/or maintain standard operating procedures and other plans and procedures as necessary for the ESF # 11 operations.</li> <li>3. Develop and conduct training and exercise programs involving ESF # 11 functions.</li> <li>4. Develop and maintain a contact list of agencies and organizations involved with ESF # 11 operations, including staff and staff support rosters.</li> <li>5. Develop and maintain ESF # 11 resource lists, including a contact notification list with essential information included, such as resources location address, telephone, cellular and facsimile numbers, and email addresses.</li> <li>6. Ensure that copies of all necessary ESF # 11 specific emergency manuals, plans and procedures, and other reference materials are located in the County Emergency Operations Center.</li> <li>7. Develop and maintain a database of trained professionals and volunteers throughout the county who can be called on to help with emergencies involving food, agriculture, natural and cultural resources. These staff members and external resources may be contacted and notified by the appropriate lead for the incident.</li> <li>8. Assist municipalities in the preparation and development of food and agriculture response plans, as well as plans for natural and cultural resources, as deemed necessary.</li> <li>9. Plan, conduct and evaluate public education programs for prevention, preparedness, response and recovery.</li> <li>10. Assist in the maintenance and expansion of programs such as the Wisconsin Veterinary Corps at the county/local level to prepare volunteers for terrorism incident support for food and agriculture incidents.</li> <li>11. Support coordination and cooperation between governmental, private sector and non-governmental agencies to facilitate response efforts.</li> </ol>
<b>Emergency</b>	<ol style="list-style-type: none"> <li>1. When notified, report to the EOC.</li> </ol>
<b>Emergency Operations Center</b>	<ol style="list-style-type: none"> <li>1. Staff the ESF # 11 position in the EOC.</li> <li>2. County ESF # 11 staff will support response activities for the control and</li> </ol>

PRIMARY DEPARTMENT RESPONSIBILITIES/TASKS BY PHASE	
OFFICE OF THE SHERIFF – DIVISION OF EMERGENCY MANAGEMENT	
<b>(EOC)</b>	<p>eradication of a foreign animal disease in Milwaukee County and the State Wisconsin through coordination with DATCP and the USDA – Animal and Plant Health Inspection Service – Veterinary Services (APHIS – VS), and the Department of Natural Resources (DNR).</p> <ol style="list-style-type: none"> <li>3. Provide technical advice to the County EOC Officer in Charge on matters related to the containment and eradication of any foreign animal disease. Provide support and technical assistance and coordination assistance to county and local emergency managers, tribal managers.</li> <li>4. Maintain liaison with local, county and tribal government and NGOs service agencies.</li> <li>5. Work with County Health to issue advisories and protective action recommendations to the public as necessary. Provide accurate, consistent and timely information to the public.</li> <li>6. Maintain records of cost and expenditures to accomplish this ESF and forward them to the EOC Finance/ Administration Section Chief.</li> </ol>
<b>Recovery Actions</b>	<ol style="list-style-type: none"> <li>1. Continue coordination/monitoring of the management of plant and animal disease and pest infestations, food safety, and NCH resources.</li> <li>2. Continue to maintain liaison with local, county and tribal government to manage volunteer service response activities.</li> <li>3. Continue to coordinate services to farmers affected by an incident through the Farm Center Helpline and Farm Center staff.</li> </ol>

SUPPORT DEPARTMENTS RESPONSIBILITIES/TASKS	
<b>American Red Cross</b>	<ol style="list-style-type: none"> <li>1. Coordinate sheltering operations with feeding operations at specified sites.</li> <li>2. Identify and assess the requirements for food and distribution services on a two-phase basis: critical emergency needs immediately after the disaster, and longer-term sustained needs after the emergency is over.</li> </ol>
<b>Fire Departments</b>	<ol style="list-style-type: none"> <li>1. Within limits of training and equipment, provide assistance with decontamination, hazardous material and protection as required by the Veterinary Emergency Team.</li> <li>2. Provide EMS services as requested.</li> </ol>
<b>Law Enforcement Agencies</b>	<ol style="list-style-type: none"> <li>1. Receive an early alert of a suspected foreign animal or plant disease or pest infestation from officials at DATCP should the health evaluation warrant it.</li> <li>2. Assume the command position for local Law Enforcement Agencies functions.</li> <li>3. Provide the initial incident security to the personnel and the quarantine zone.</li> </ol>

SUPPORT DEPARTMENTS RESPONSIBILITIES/TASKS	
	4. Provide communications support and coordinate local Law Enforcement Agencies response with support from the Wisconsin State Patrol and the National Guard if activated.
<b>Cooperative Extension Service (Local)</b>	1. As requested support emergencies involving food and agriculture.
<b>Food Producer/ Processors (Local)</b>	1. As requested support emergencies involving food and agriculture.
<b>Milwaukee Area Domestic Animal Control Commission (MADACC)</b>	<ol style="list-style-type: none"> <li>1. Respond to local and state animal emergencies that exceed local or state capabilities.</li> <li>2. Provide assistance with animal care and treatment, rescue, sheltering, mass casualty care, evacuation, vaccination, specimen collection, decontamination, euthanasia, necropsy, and other support activities.</li> </ol>
<b>Milwaukee County Chief Elected Officials</b>	<ol style="list-style-type: none"> <li>1. Maintain direction and control of governmental activities; declare a county emergency through the normal process described in CEMP; and provide local resources as available.</li> <li>2. Participating in an appropriate NIMS command structure with other agencies and responders such as the Wisconsin Department of Agriculture, Trade and Consumer Protection (DATCP) and/or USDA.</li> </ol>
<b>Milwaukee County Clerk</b>	1. Coordinate the documentation of all disaster related expenses such as personnel time, overtime, equipment usage, in-kind or stocked materials, etc. and follow accepted accounting procedures.
<b>Milwaukee County Department of Transportation (MCDOT) – Highway Division</b>	<ol style="list-style-type: none"> <li>1. Respond to requests for traffic control in the quarantine zone.</li> <li>2. In support of the Law Enforcement Agencies identify the sustainability of roads and bridges necessary for re-routing traffic from the quarantine zone.</li> <li>3. Assist by providing excavation and transportation equipment and operators to move soil, carcasses or debris as directed.</li> </ol>
<b>Milwaukee County Office of the Sheriff – Division of Emergency Management</b>	<ol style="list-style-type: none"> <li>1. Receive an early alert of a suspected disease from DATCP officials should the health evaluation warrant it.</li> <li>2. Activate EOC if warranted.</li> <li>3. Coordinate requests for additional support, communicate with and advise the chief elected officials and WEM of local conditions and activities.</li> </ol>
<b>Milwaukee County Treasurer</b>	1. Coordinate the documentation of all disaster related expenses such as personnel time, overtime, equipment usage, in-kind or stocked materials, etc. and follow accepted accounting procedures.



<b>SUPPORT DEPARTMENTS RESPONSIBILITIES/TASKS</b>	
<b>Public Health (Municipal)</b>	<ol style="list-style-type: none"><li>1. Support the Wisconsin Department of Health Services and Wisconsin Volunteers Organizations Active in Disasters (WI - VOAD) in providing overall leadership, coordination, assessment and technical assistance for public health needs in the event of a disaster or emergency.</li><li>2. Provide assistance and epidemiology services in dealing with zoonotic (animal spread to humans) diseases.</li></ol>
<b>WI Department of Trade Agriculture and Consumer Protection</b>	<ol style="list-style-type: none"><li>1. DATCP will provide overall leadership, coordination, assessment and technical assistance in response to foreign animal diseases, plant diseases and pest infestations, land and water conservation issues, agrichemical releases, plant, food, milk and dairy product contamination and shortages of food supplies in large-scale emergencies.</li></ol>
<b>Wisconsin Veterinary Corps/Humane Society</b>	<ol style="list-style-type: none"><li>1. Respond to local and state animal emergencies that exceed local or state capabilities.</li><li>2. Provide assistance with animal care and treatment, rescue, sheltering, mass casualty care, evacuation, vaccination, specimen collection, decontamination, euthanasia, necropsy, and other support activities.</li></ol>
<b>ATTACHMENTS</b>	None.
<b>REFERENCES</b>	None.

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